

AGENDA
REGULAR MEETING
5:00 P.M.
April 15, 2019

1. Call to Order
2. Invocation and *Pledge of Allegiance*
3. Approval of the Minutes
4. Financial Report
5. Old Business
 - a. Consideration of a request from Jodell McGrath for a variance to allow for two mobile homes to be placed on a single parcel
 - b. Yancey/CAT – Consideration of proposal for heavy equipment periodic maintenance contract
 - c. Virgil Meridy – Consideration of Reappointment to the Heart of Georgia Altamaha Regional Commission Board
6. New Business
 - a. Consideration and approval of an agreement with the Georgia Department of Corrections for provision of a work detail for FY2020
 - b. Consideration of a request from Candler County Hospital for the Commission to submit a letter of support for the establishment of a Federally Qualified Health Center (FQHC)
 - c. Discussion of Candler County Server Project
 - d. Consideration and approval of the Candler County Public Alert and Warning Plan
 - e. Consideration of a Request from the Candler County Sheriff's Office for Allocation of 2018 SPLOST to Purchase a Vehicle
 - f. FY2020 Budget
7. Adjournment

Board of Commissioners of Candler County
Second Regular Meeting
April 15, 2019
5:00 p.m.

The Board of Commissioners of Candler County met for the second regular monthly meeting on Monday, April 15, 2019, at 5:00 p.m., in the Commissioners' boardroom at 1075 East Hiawatha Street, Suite A, Metter, Georgia. Those attending the meeting were Candler County Chairman, Glyn Thrift; Candler County Vice-Chairman, Brad Jones. Commissioners Wayne Culbertson, David Robinson and Blake Hendrix; Candler County Administrator, Bryan Aasheim; Candler County Clerk, Maranda K. Lank; Candler County Attorney, Kendall Gross; Candler County EMS Director, Melburn Kelly; Candler County Public Works Director, Jerry Lanier; Candler County Sheriff John Miles. Other guests attending the meeting included Charlie Courson with Yancey Brothers, Jodell McGrath, Gabe Syfrit, Wayne Rivenbark and Bobby Odom. The Metter Advertiser was represented by Jerri Goodman.

Call to Order

Chairman Thrift called the meeting to order at 5:03 p.m.

Invocation and Pledge of Allegiance

Vice-Chairman Jones delivered the invocation and Chairman Thrift led the *Pledge of Allegiance*.

Amendment to the Agenda

Vice-Chairman Jones made a motion seconded by Commissioner Robinson to amend the agenda adding to Old Business, 3C – Reappointment of Virgil Meridy to the Altamaha Heart of Georgia Regional Commission. New Business, 4E – Consideration of a Request from the Candler County Sheriff's Office for Allocation of 2018 SPLOST to Purchase a Vehicle and 4F – FY2020 Budget
The motion passed unanimously.

Old Business

3c. – Reappointment of Virgil Meridy to the Altamaha Heart of Georgia Regional Commission

New Business

4e. – Consideration of a Request from the Candler County Sheriff's Office for Allocation of 2018 SPLOST to Purchase a Vehicle
4f. – FY2020 Budget

Old Business

Consideration of a Request from Jodell McGrath for a Variance to Allow for two Mobile Homes to be placed on a Single Parcel

Ms. McGrath obtained a septic permit and Mr. Syfrit, the land owner, submitted a notarized variance.

Commissioner Culbertson made a motion seconded by Commissioner Robinson to grant Mr. Syfrit and Ms. McGrath's variance to allow two mobile homes on the same parcel. The motion passed unanimously.

Yancey/CAT – Consideration of Proposal for Heavy Equipment Periodic Maintenance Contract

Mr. Aasheim explained the CAT/Yancey has been performing periodic maintenance on all County heavy equipment. This maintenance has been performed on an “on call” basis. CAT proposes the County enter into a contract for annual PM. Charlie Courson with Yancey Brothers approached the Board to elaborate on the annual PM maintenance contract and billing. This item was tabled.

Reappointment of Virgil Meridy to the Altamaha Heart of Georgia Regional Commission

Vice-Chairman Jones made a motion seconded by Commissioner Culbertson to reappoint Virgil Meridy to the Heart of Georgia Regional Commissioner Altamaha. The motion passed unanimously.

New Business

Consideration and Approval of an Agreement with the Georgia Department of Corrections for Provision of a Work Detail for FY2020

Mr. Aasheim presented to the Board the renewal of the Georgia Department of Corrections – Work Detail Agreement.

Chairman Thrift made a motion seconded by Commissioner Robinson to accept and approve the Agreement with the Georgia Department of Corrections for Provision of a Work Detail for FY2020. The motion passed unanimously. (Exhibit A)

Consideration of a Request from Candler County Hospital for the Commissioner to Submit a Letter of Support for the Establishment of a Federally Qualified Health Center (FQHC)

Mr. Aasheim explained the Candler County Hospital Authority has engaged consultants to review their revenue cycle. One of the recommendations made by the consultant was that opening an FQHC could allow the hospital/FQHC to be eligible for federal funding in the amount of \$650,000 annually (for two years). The Hospital Authority has begun the application process for this and is requesting a letter of support.

After some discussion, Vice- Chairman Jones made a motion seconded by Commissioner Hendrix to approve the support letter as written. The motion passed with four votes in favor. Commissioner Culbertson voted against the motion.

Discussion of Candler County Server Project

Mr. Aasheim explained the data center project was originally allocated a budget of \$50,000. The project has overrun the original budget and we have expended all available SPLOST funding. In Mr. Aasheim written report, Capt. Wells had indicated that the Sheriff’s Office transition to the new server architecture is proceeding and we should only incur expense for labor from this point forward.

Vice-Chairman Jones made a motion seconded by Commissioner Culbertson to pay \$2,228.00 for the Data Center out of the 2018 SPLOST. The motion passed unanimously.

Consideration and Approval of the Candler County Public Alert and Warning Plan

Mr. Aasheim requested the Board review and consider approval of the Candler County Public Alert and Warning Plan for use in conjunction with CodeRED. He went on to explain Capt. Wells is working on implementation of the CodeRED project and having it coordinated with the Candler County EMA partners, warning system. GEMA is requiring Candler County to have an emergency alerting annex under the local EMA plan. During the discussion of the plan that Capt. Wells submitted, Mr. Gross expressed concern of the wording within the document on page 7, section 4.2. The Commissioners agreed to strike everything in 4.2 except the last sentence.

Commissioner Hendrix made a motion seconded by Commissioner Culbertson to adopt the plan with the modification as described by Mr. Gross. The motion passed unanimously. (Exhibit B)

Consideration of a Request from the Candler County Sheriff's Office for Allocation of 2018 SPLOST to Purchase a Vehicle

Mr. Aasheim informed the Board that a 2011 Chevy Tahoe from the Sheriff's Office was damaged in a wreck on Eden Church Road while responding to a call. The vehicle was deemed a total loss. The Sheriff reports that the fleet is and will be short one vehicle without a replacement.

Commissioner Robinson made a motion seconded by Commissioner Culbertson to allocate \$55,000.00 to the Sheriff Office from the 2018 SPLOST to Purchase a vehicle. The motion passed unanimously.

FY2020 Budget


Vice-Chairman Jones reported to the Board the conversation exchanged during the Fire Department FY2020 Budget meeting.

Mr. Aasheim presented to the Board the FY2020 Budget, and described the layout of the proposed budget.

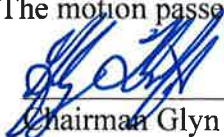
Vice-Chairman Jones made a motion seconded by Chairman Thrift to hold the FY2020 Budget Workshops were set to be held on Tuesdays April 23, and Thursdays April 25, April 29 and May 2 at 5:00 p.m. The motion passed unanimously

Adjournment

With no further business to discuss, Vice-Chairman Jones made a motion at 6:40 p.m. seconded by Commissioner Culbertson to adjourn the meeting. The motion passed unanimously.



Maranda K. Lank, Clerk
Attest



Chairman Glyn Thrift

Exhibit A

**GEORGIA DEPARTMENT OF CORRECTIONS****Office of Legal Services**

P.O. Box 1529
Forsyth, Georgia 31029
Telephone (478) 992-5231
Facsimile (478) 992-5241

Brian P. Kemp
Governor

Timothy C. Ward
Commissioner

March 25, 2019

Candler County
Attn: Clara Frink
1075 East Hiawatha Street
Suite A
Metter, GA 30439

RE: WORK DETAIL AGREEMENTS

To Whom It May Concern:

The State fiscal year-end is quickly approaching. As a result, our department is being proactive in establishing our work detail agreements for Fiscal Year 2020. Please find enclosed a copy of the work detail agreement for your signature. Please review the enclosed agreement for accuracy. Once you have signed the document, you should send the original to the facility contact as described in your agreement no later than May 15th. Should you decide that you will not be using a work detail for this fiscal year, please notify the department at the following email address www.gdc.contracts@gdc.ga.gov. Please state NO DETAIL NEEDED in the subject line as well as the name of your entity.

As a Department, we are moving towards electronic contract records. As a result, we are asking that you accept your fully executed contract in electronic format. Please supply the email address you wish to have the fully executed contract sent to when you forward the signed contract to your respective facility. Make certain that you type this information and check it for accuracy versus handwriting this information. In the event you need an original paper copy of the agreement, please advise the facility of the same in writing. Again, we are moving towards electronic contract records and as a result responding to paper request may result in a delay to your fully executed agreement being received in an expeditious manner.

Very Truly,
Charles Hodges
Attorney III, Contracts

Enclosure:

RECEIVED

MAR 28 2019

Candler County

WORK DETAIL AGREEMENT
By and Between
Georgia Department of Corrections
And
Candler County

THIS AGREEMENT is entered into this 1st day of July, 2019, by and between GEORGIA DEPARTMENT OF CORRECTIONS, an agency of the State of Georgia (hereinafter referred to as "Department"), and Candler County, a department, authority, agency or political subdivision of the State of Georgia ("Governmental Entity").

WITNESSETH:

WHEREAS, Department desires to obtain appropriate work for offenders incarcerated at its Emanuel Probation Detention Center (hereafter "Offenders" and "Facility"); and

WHEREAS, Governmental Entity desires to obtain the services of Offender work crews on public works projects in accordance with O.C.G.A. §42-5-60(e).

NOW, THEREFORE, in consideration of these premises and the mutual promises and agreements hereinafter set forth, the parties hereby agree as follows:

1. Term of Agreement. The term of this Agreement shall be from July 1, 2019 through 11:59 p.m. on June 30, 2020 ("Term"). The parties may, by mutual agreement in writing, extend the Agreement for additional time periods.
2. Scope of Services. The Governmental Entity agrees to perform fully and faithfully the services described in Exhibit "A," attached hereto and incorporated by reference herein (the "Services"). No additional or different services shall be performed unless provided for by an amendment to this Agreement, executed by the parties in the manner provided for herein.
3. Prohibited Contact and Dealings with Offenders.
 - A. Governmental Entity will take all reasonable steps to ensure that its officials, employees, students, and agents refrain from any personal dealings with the Offenders working under this Agreement. Such prohibited conduct includes, but is not limited to, giving, receiving, selling, buying, trading, bartering, or exchanging anything of value with Offenders.
 - B. Governmental Entity will take all reasonable steps to ensure that Offenders working under this agreement will have no contact with any unauthorized civilians.
 - C. In the event that Governmental Entity is a school or school system, Governmental Entity will take all reasonable steps to ensure that Offenders working under this Agreement will have no contact with any student of Governmental Entity's school system.
 - D. Governmental Entity will take all reasonable steps to ensure that no gun or other weapon, intoxicating liquor, any drug of any type, any cellular telephone or communications device of any type, or contraband item specified by Department, is made available by its officials, employees, students, and agents to any Offender working under this Agreement on any property under Governmental Entity's control.

- 4. Workplace Safety. Governmental Entity agrees to provide a safe workplace for Offender work details in accordance with State law. Governmental Entity shall be responsible for the coordination between Offender work details and other workers in the workplace. Department shall be responsible for the custody of Offenders at all times, including security, meals, and medical care. Department and Governmental Entity agree to comply with applicable laws, rules, regulations and orders of Federal, State and Local governments in the performance of the Work.
- 5. Termination for Convenience. This Agreement may be terminated by either party upon seven (7) days' written notice. The seven (7) days will commence with the receipt of the notice by the non-canceling party.
- 6. Notices. Any notice under this Agreement shall be deemed duly given if delivered by hand (against receipt) or if sent by registered or certified mail -- return receipt requested, to a party hereto at the address set forth below or to such other address as the parties may designate by notice from time to time in accordance with this Agreement.

If to Governmental Entity: Candler County
 Attn: Clara Frink
 1075 East Hiawatha Street
 Suite A
 Metter, GA 30439
 cfrink@candlerco-ga.gov

If to Department: Jennifer Ammons
 General Counsel
 Georgia Department of Corrections
 State Office South, Gibson Hall, 3rd Floor
 P.O. Box 1529
 Forsyth, GA 31029

With a copy to: Emanuel Probation Detention Center
 Attn: Becky Hooks
 P.O. Box 1430
 121 Casa Drive
 Twin City, GA 30471
 becky.hooks@gdc.ga.gov

- 7. Sole Benefit. Department and Governmental Entity enter into this Agreement for their sole benefit. Department and Governmental Entity do not intend to give any rights pursuant to this Agreement to any other parties that are not signatories to this Agreement. These other parties include, but are not limited to, any Offender(s) who participates in the work detail(s) outlined in this Agreement. Department and Governmental Entity do not intend for such Offender(s) or other parties that are not signatories to this Agreement to be third party beneficiaries to this agreement.
- 8. Amendment. The parties recognize and agree that it may be necessary or convenient for the parties to amend this Agreement so as to provide for the orderly implementation of all of the undertakings described herein, and the parties agree to cooperate fully in connection with such amendments if and as necessary. However, no change, modification or amendment to this Agreement shall be effective unless the same is reduced to writing and signed by the parties hereto.


- 9. Governing Law. This Agreement is executed in the State of Georgia, and all matters pertaining to the validity, construction, interpretation and effect of this Agreement shall be governed by the laws of the State of Georgia. Any lawsuit or other action brought against the Department and the State based upon or arising from the Contract shall be brought in the Superior Court of Fulton County Georgia.
- 10. Drug – Free Workplace. Governmental Entity will provide a drug-free workplace for the Offenders who are working under this Agreement.
- 11. Counterparts. This Agreement may be executed in multiple counterparts, each of which shall be an original but all of which shall constitute one agreement. No party shall be bound by this Agreement until all parties have executed it.
- 12. Entire Agreement. This Agreement constitutes the entire agreement and understanding between the parties hereto and replaces, cancels and supersedes any prior agreements and understandings relating to the subject matter hereof; and all prior representations, agreements, understandings and undertakings between the parties hereto with respect to the subject matter hereof are merged herein.

IN WITNESS WHEREOF, the parties have caused the authorized representatives of each to execute this Agreement on the day and year first above written.

GEORGIA DEPARTMENT OF
CORRECTIONS:

By: _____
Jennifer Ammons
General Counsel

GOVERNMENTAL ENTITY:

By:  _____
Print Name: Bryan Aasheim
Title: Administrator

FACILITY WARDEN/SUPERINTENDENT

By: _____
Print Name: _____

EXHIBIT A

SCOPE OF SERVICES

Governmental Entity Provides Vehicle

The Parties hereby agree to the following:

- A. **Delivery of Services:** Department agrees to provide Governmental Entity with one (1) Offender work detail. Each work detail provided will have a maximum of ten (10) Offenders ("Work Detail") as well as one (1) full-time correctional officer ("Correctional Officer"). The Work Detail will perform labor on public works projects described in an attachment hereto or as communicated to Department from time to time in the manner provided herein (the "Work"). Department shall have the right and responsibility to control the time and manner of executing the Work through the Correctional Officer that is assigned to supervise Work Detail. For purposes of this paragraph, the Correctional Officer shall be acting as an agent of Governmental Entity. Governmental Entity shall also have the right and responsibility to direct the Correctional Officer concerning the Work. Governmental Entity acknowledges and agrees that the Work shall not include Offender labor that benefits private persons or corporations.
- B. **Vehicles, Equipment and Supplies.** Governmental Entity agrees to supply vehicles suitable for transporting Work Detail to and from the location or locations of the Work. The Correctional Officer shall be responsible for transporting the Work Detail to and from the location or locations of the Work in the vehicles provided by Governmental Entity. In performing such transportation services, Correctional Officer shall be acting as an agent for Governmental Entity. Government Entity is responsible for ensuring that each vehicle used for transporting Work Details is equipped with a mobile radio which complies with federal law, specifically Federal Communications Commission ("FCC") Order 04-292. The mobile radio equipment will be high power, with appropriate antennae for maximum output and range of coverage. On December 20, 2004, the Federal Communications Commission (FCC) issued Order No. 04-292, which requires all state and local law enforcement agencies using below 512 megahertz mobile radio equipment to begin using 12.5 kilohertz Narrowband Mobile Communications radios by January 1, 2013. Governmental Entity further agrees to obtain an appropriate automobile liability insurance policy which will provide insurance coverage for the correctional officer's use and operation of the vehicle discussed in this paragraph. Governmental Entity agrees to provide Department with appropriate proof of automobile liability insurance for said vehicle within thirty (30) days of the commencement of this Agreement. Governmental Entity shall also supply all necessary tools, equipment and supplies for the performance of the Work, including all safety gear and any necessary protective clothing. Small quantities of gasoline shall be dispensed, stored and carried only in containers approved for this purpose by the National Fire Protection Association. Governmental Entity agrees to assume full responsibility for the condition, maintenance, damage or loss of any tools, equipment or supplies provided hereunder.

- C. Compensation. Governmental Entity agrees to pay Department the sum of Thirty-Nine Thousand Five-Hundred Dollars (\$39,500.00) per year for the Term of this Agreement. Governmental Entity acknowledges that the foregoing sum is commensurate with labor supplied, salary, and benefits for Correctional Officer assigned to the Work Detail. This amount does not include overtime provided by Correctional Officer in performing the Work. Governmental Entity expressly agrees to pay Department for any overtime provided by Correctional Officer at an overtime rate of one and one half (1½) times Correctional Officer's hourly rate. Work Detail will be provided four (4) days per week for the Term of this Agreement, with the exception of state and federal holidays and up to fifteen (15) additional days due to annual leave, sick leave, mandatory training days for the correctional officer, periods of inclement weather, and facility emergencies, such as offender disturbances and medical quarantine (collectively "Off Days"). Days in which the Governor closes State Offices or substantially delays State Offices' opening (Governor Days) in the county in which the Work Detail is to perform or is in which Offenders are housed, are excluded from "Off Days", and shall not count against the Department as an "Off Day". Days in which the Governor closes State Offices or substantially delays State Offices' opening (Governor Days) in the county in which the Work Detail is to perform or is in which Offenders are housed, are excluded from "Off Days", and shall not count against the Department as an "Off Day". For each day in excess of the Off Days, excluding "Governor Days" that the Work Detail is not provided during the Term, compensation due to Department shall be reduced by One Hundred Eighty-Nine Dollars and Ninety Cents (\$189.90) per detail. Where possible, Department will give advance notice to Governmental Entity of Off Days and will provide Governmental Entity with an explanation of the reason for any Off Days on Department's monthly invoice, which invoice is due and payable Thirty (30) days from receipt by Governmental Entity. Any credits due Governmental Entity shall be noted by Department on this invoice. Work Detail will be provided for ten (10) hours per day, including time for transportation and supervision of Work Detail exiting and re-entering Facility.

CANDLER COUNTY PUBLIC ALERT AND WARNING PLAN



An Annex to the
CANDLER COUNTY EMERGENCY OPERATIONS PLAN

April 2019

Table of Contents

INTRODUCTION 3

PURPOSE 3

SCOPE 3

AUTHORITIES 3

PLANNING ASSUMPTIONS 4

CONCEPT OF OPERATIONS 4

GENERAL 4

PUBLIC WARNING 4

WARNING TYPES 5

PLAN ACTIVATION 6

ORGANIZATIONAL RESPONSIBILITIES 6

TRAINING REQUIREMENTS 6

PLAN DEVELOPMENT 7

DEVELOPMENT 7

MAINTENANCE 7

ACRONYMS..... 8

GLOSSARY 9

1.0 INTRODUCTION

1.1 PURPOSE

It is purpose of the Public Alert and Warning Annex to provide guidance for the rapid alerting and warning of key local jurisdiction officials and the general public of an impending or occurring emergency or disaster within the boundaries of Candler County, Georgia.

1.2 SCOPE

This annex applies to all Candler County Emergency Management Agency personnel, or those assigned to the Candler County Emergency Operations Center during an emergency, that have been authorized by Georgia Emergency Management Agency/Homeland Security and the Federal Emergency Management Agency to utilize the Integrated Public Alerting and Warning System (IPAWS) for public alerting and warning operations.

1.3 AUTHORITIES

Authoritative information for this annex is garnered from the following policies and legislations:

- Integrated Public Alert and Warning System (IPAWS) in Georgia, Georgia Emergency Management Agency/Homeland Security, dated July 12, 2012.
- Georgia Emergency Management Agency Act of 1981, Ga. Code §38-3-1 et seq., Georgia Code Title 39 – Military, Emergency Management, and veterans Affairs, Chapter 3 – Emergency Management. Articles 1 through 3 of this chapter may be cited as the ‘Georgia Emergency Management act of 1981’.
- State of Georgia Emergency Alert System (EAS) Plan, dated February 21, 2013.
- Georgia Emergency Operations Plan 2017.
- Presidential Memorandum, “Emergency Alert System Statement of Requirements, September 15, 1995.
- Executive Order 13407, Public Alert and Warning System, June 26, 2006.
- Warning, Alert, and Response Network (WARN) Act, October 13, 2006.
- National Security Presidential Directive-51 (NSPD-51)/Homeland Security Presidential Directive-20 (HSPD-20), “National Continuity Policy”, May 9, 2007.
- National Incident Management System, December 2008,
- Presidential Policy Directive/PPD-21 “Critical Infrastructure Security and Resilience”, February 12, 2013.

- Executive Order “Improving Critical Infrastructure Cybersecurity”, February 12, 2013.
- National Preparedness Report, March 2013
- National Response Framework, Second Edition, May 2013.

1.4 PLANNING ASSUMPTIONS

- A public warning program combining advance education and emergency information when a disaster occurs will be most effective in significantly reducing disaster-related casualties and property damage.
- Utilizing our existing mass notification system integrated with IPAWS will allow emergency alerts and warnings to reach a greater number of the residents of our county, as well as those visiting or traveling through, so they may take appropriate lifesaving actions.
- During emergency situations, the general public will need and demand information and instructions on effective response and survival actions.
- Depending upon the severity of an emergency, telephone communication may be sporadic or impossible; e-mail systems may be inoperable; local radio and television stations without emergency power may also be off the air. The public’s reliance on mobile devices for information will require the effective use of WEA alerting to keep the public informed.
- Additional public information and administrative resources will likely be needed to support the increased level of public information activities required.

2.0 CONCEPT OF OPERATION

2.1 GENERAL

The primary objective of our public alert and warning system is to notify key officials of emergency situations and disseminate timely and accurate warnings and instructions to the population at risk from the threat or occurrence of an emergency situation. Rapid dissemination and delivery of warning information and instructions may provide time for citizens to take action to protect themselves and their property.

2.2 PUBLIC WARNING

Candler County, along with the cities of Metter and Pulaski, has the ability to send general notifications and alerts to residents of our community through the use of our mass notification system called Code Red. These notifications are sent via telephone, text message or SMS, and email. Candler County Emergency Management Agency is authorized by the FCC, GEMA/HS, and FEMA, through an Intergovernmental Agreement,

to use the IPAWS-WEA for distribution of warning and information related to the specific event types defined below.

- A. Earthquake Warning (EQW):** A warning of current or imminent earthquake activity. Authorized officials may recommend or order protective actions according to state law or local ordinance.

EXAMPLE: Earthquake Warning for this area until 5:00 PM EST. Take shelter.

- B. Evacuation Immediate Order (EVI):** A warning where immediate evacuation is recommended or ordered according to state law or local ordinance. As an example, authorized officials may recommend the evacuation of affected areas due to an approaching tropical cyclone. In the event a flammable or explosive gas is released, authorized officials may recommend evacuation of designated areas where casualties or property damage from a vapor cloud explosion or fire may occur.

EXAMPLE: Immediate Evacuation Order issued for low lying areas due to heavy rainfall until 5:00 PM EST. Check local media - EMA

- C. Fire Warning (FRW):** A warning of a spreading wildfire or structural fire that threatens a populated area. Evacuation of areas in the fire's path may be recommended by authorized officials according to state law or local ordinance.

EXAMPLE: Fire Warning issued until 8:00 PM EST. Extreme caution is urged by all residents. - EMA

- D. Hazardous Materials Warning (HMW):** A warning of the release of a nonradioactive hazardous material (such as flammable gas, toxic chemical, or biological agent) that may require evacuation (for an explosion, fire or oil spill hazard) or shelter in place (for toxic fume hazard).

EXAMPLE: Hazardous Materials Warning issued for (certain location) until further notice. - EMA

- E. Law Enforcement Warning (LEW):** A warning of a bomb explosion, riot, or other criminal event (e.g. a jailbreak). An authorized law enforcement agency may blockade roads, waterways, or facilities, evacuate or deny access to affected areas, and arrest violators or suspicious persons.

EXAMPLE: Law Enforcement Warning issued until further notice. Avoid US Hwy 23 near I-16. - EMA

- F. Local Area Emergency (LAE):** An emergency message that defines an event that by itself does not pose a significant threat to public safety and/or property. However, the event could escalate, contribute to other more serious events, or disrupt critical public safety services. Instructions, other than public protective actions, may be provided by

authorized officials. Examples include: a disruption in water, electric or natural gas service, road closures due to excessive rainfall, or a potential terrorist threat where the public is asked to remain alert.

EXAMPLE: Local Area Emergency in Candler County until 5:00 PM EST. Georgia Power has reported an emergency power outage. – EMA

G. Shelter In Place Warning (SPW): A warning of an event where the public is recommended to shelter in place (go inside, close doors and windows, turn off air conditioning or heating systems, and turn on the radio or television for more information). An example is the release of hazardous materials where toxic fumes or radioactivity may affect designated areas.

EXAMPLE: Shelter in Place Warning issued for Pulaski area until 5:00 PM EST or until further notice. Check local media. – EMA

When an emergency incident occurs with the boundaries of Candler County that the on scene incident commander determines is an immediate danger to the health and safety of the public, or may rapidly escalate to such a situation, Candler County Emergency Management shall be notified to assess the incident and the needs for mass warning and notification of the public. Whenever possible, Candler County EMA and the county administrator will confer, assess the incident and public alerting needs, ensure the incident meets the requirements, and make the decision to initiate public alerting utilizing Code Red integrated with IPAWS – WEA for the warning.

EAS Alerts: (AM/FM, Satellite radio, digital, analog, satellite, and cable television).

In accordance with the Georgia Emergency Management Alert System Plan, alert organization is restricted to State of Georgia officials/agencies and NOAA’s National Weather Service (NWS). Local government officials/agencies are not currently permitted alert origination on the Georgia EAS.

2.3 PLAN ACTIVATION

The use of Code Red by the cities and the county for general notifications and alerts does not require the activation of this plan. This plan will be activated when an occurring or imminent emergency exists that will require Candler County Emergency Management to use Code Red IPAWS-WEA for a hazard or threat that requires the public to take immediate action to protect life and property.

3.0 ORGANIZATIONAL RESPONSIBILITIES

3.1 TRAINING REQUIREMENTS

Prior to accessing the system and posting alerts, training requirements for IPAWS are as follows:

- IS-247.A course for COG point of contact (POC) and any user with alerting authority for IPAWS public alerts (<http://training.fema.gov/EMIWeb/IS/is247a.asp>)
 - The COG POC must complete IS-247.A and submit a copy of his/her training certificate as part of the application process. All other training records are maintained locally. Annually, an updated list and certificates will be sent to the GEMA Communications Manager.

Candler County Emergency Management Agency staff that have alerting and warning responsibilities are required to conduct training with Code Red to include constructing messages, selecting audiences, using mapping features, and scenario development.

****Only REAL WORLD EMERGENCY messages will be launched utilizing the IPAWS feature****

4.0 PLAN DEVELOPMENT AND MAINTENANCE

4.1 DEVELOPMENT

The Public Alert and Warning Annex was developed by Candler County Emergency Management Agency staff with guidance from Georgia Emergency Management Agency/Homeland Security and the Federal Emergency Management Agency.

4.2 MAINTENANCE

This annex shall be reviewed by Candler County Emergency Management staff, at a minimum, every two years and revised as necessary to ensure compliance with IPAWS rules and guidelines according to FCC, FEMA, and GEMA/HS.

Signed:



 Glyn Thrift, Chairman

April 17, 2019

 Date

Witness:



 Kelly Lank

April 17, 2019

 Date



APPENDIX A
ACRONYMS

CAP	Common Alerting Protocol
CDW	Civil Danger Warning
CEM	Civil Emergency Message
CMAS	Commercial Mobile Alert System
CMRS	Commercial Mobile Radio System
CMRSE	Commercial Mobile Radio System Emergency
COG	Collaborative Operating Group
EAS	Emergency Alert System
EMA	Emergency Management Agency
EOC	Emergency Operations Center
EOP	Emergency Operations Plan
FCC	Federal Communications Commission
FEMA	Federal Emergency Management Agency
FIPS	Federal Information Processing Standard
GEMA/HS	Georgia Emergency Management Agency/Homeland Security
ICS	Incident Command System
IPAWS	Integrated Public Alert and Warning System
LAE	Local Area Emergency
LEW	Law Enforcement Warning
MOA	Memorandum of Agreement
NAWAS	National Warning System
NCMEC	National Center for Missing and Exploited Children
NOAA	National oceanic and Atmospheric Administration
NWEM	Non Weather Emergency Message
NWR	National Weather Radio
NWS	National Weather Service
OPEN	Open Platform for Emergency Networks
PKI	Public Key Infrastructure
POC	Point of Contact
WEA	Wireless Emergency Alert

APPENDIX B
GLOSSARY

Agency Representative – A person assigned by a primary, assisting, or cooperating federal, state, territorial, tribal, or local government agency or private entity that has been delegated authority to make decisions affecting that agency's or organization's participation in incident management activities following appropriate consultation with the leadership of that agency.

Agency – A division of government with a specific function offering a particular kind of assistance. In the Incident Command System (ICS), agencies are defined either as jurisdictional (having statutory responsibility for incident management) or as assisting or cooperating (providing resources or other assistance).

Alerting Authority – Designated jurisdictional individual who is authorized to write and distribute an alert or warning.

Civil Danger Warning – A warning of an event that presents a danger to a significant civilian population. The SDW, which usually warns of a specific hazard and gives specific protective action, has a higher priority than the Local Area Emergency (LAE) (e.g. contaminated water supply, terrorist attack). Public protective action could include evacuation, shelter in place, or other actions (such as boiling contaminated water or seeking medical treatment).

Civil Emergency Message (CEM) – An emergency regarding an in-progress or imminent significant threat(s) to public safety and/or property. The CEM is a higher priority message than the Local Area Emergency (LAE), but the hazard is less specific than the Civil Danger Warning (CDW).

Collaborative Operating Group - IPAWS is structured around Collaborative Operating Groups (COG). A COG is a virtual organization of alerting authorities that holds membership in IPAW-OPEN and manages system access within that organization. When the application process is complete, FEMA will assign each agency a COG Identification Number and Digital Certificate.

Disaster – The occurrence or imminent threat of widespread or severe damage, injury, or loss of life or property, or significant adverse impact on the environment, resulting, from any natural or technological hazards, or a terrorist act, including but not limited to fire, flood, earthquake, wind, storm, hazardous substance incident, water contamination requiring emergency action to avert danger or damage, epidemic, air contamination, blight, drought, infestation, explosion, civil disturbance, or hostile military or paramilitary action. For the purpose of state or federal disaster declarations, the term "disaster" generally falls into one of two categories relative to the level of severity and impact on local and state resources. They are: **Major** – likely to require immediate state assistance supplemented by limited federal resources, if necessary, to supplement intra-state efforts and resources; and **Catastrophic** – will require immediate and massive state and federal assistance in both the response and recovery aspects. Local government's adaptation of the definition of a disaster denotes an event which threatens or actually does inflict damage to people or property, and is, or is likely to be, beyond the capability of the services, personnel, equipment,

and facilities of a local jurisdiction, thereby requiring the augmentation of resources through state-directed assistance.

Emergency – A suddenly occurring and often unforeseen situation which determined by the Governor to require state response or mitigation actions to immediately supplement local government in protecting lives and property, to provide for public health and safety, or to avert or lessen the threat of a disaster. Local government's adaptation of this definition connotes an event that threatens or actually does inflict damage to people or property, exceeds the daily routine type of response, and still can be dealt with using local internal and mutual aid resources.

Integrated Public and Warning System (IPAWS) – In the event of a national emergency, the President will be able to use IPAWS to send a message to the American people quickly and simultaneously through multiple communications pathways. IPAWS is available to United States Federal, State, local, territorial and tribal government officials as a way to alert the public via the Emergency Alert System (WES), Wireless Emergency Alerts (WEA), NOAA Weather Radio and other Nation Weather Service dissemination channels, the internet, existing unique warning systems, and emerging distribution technologies.

Jurisdiction – A range or sphere of authority. Public agencies have jurisdiction at an incident related to their legal responsibilities and authority for incident mitigation. Jurisdictional authority at an incident can be political or geographical (e.g., city, county, state or federal boundary lines) or functional (e.g., police department, health department).

Law Enforcement Warning (LEW) – A warning of a bomb explosion, riot, or other criminal event (e.g. jailbreak). An authorized law enforcement agency may blockade roads, waterways, or facilities, evacuate or deny access to affected areas, and arrest violators or suspicious persons.

Local Area Emergency (LAE) – An emergency message that defines an event that, by itself, does not pose a significant threat to public and/or property. However, the event could escalate, contribute to other more serious events, or disrupt critical public safety services. Instructions, other than public protective actions, may be provided by authorized officials. Examples include a disruption in water, electric or natural gas service, or a potential terrorist threat where the public is asked to remain alert.

Memorandum of Agreement – An agreement document between two or more agencies establishing reciprocal assistance to be provided upon request (and if able from the supplying agency) and laying out the guidelines under which is assistance will operate.

Mutual-Aid Agreement – Written agreement between agencies and/or jurisdictions that they will assist one another upon request, by furnishing personnel, equipment, and/or expertise in a specific manner.

National Warning System – A communication system of the federal government which provides warning to the population of an attack or other national emergency. Reception is at local and state warning points.

Shelter in Place – Take immediate shelter where you are – at home, work, school, or wherever you can take protective cover. It may also mean “seal the room”, in other words, take steps to prevent outside air from coming in.

State – When capitalized, refers to and State of the United States, the District of Columbia, the Commonwealth of Puerto Rico, the Virgin Island, Guam, American Samoa, the Commonwealth of the Northern Mariana Islands, and any possession of the United States. See Section (2 (14), Homeland Security Act of 2002, Pub. L. 107-296, 116 Stat. 2135 (2002).

Change #	Date	Part Affected	Date Posted	Who Posted

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